CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM STATEMENT OF INVESTMENT POLICY

FOR PASSIVE DOMESTIC SMALL CAPITALIZATION EQUITIES - EXTERNALLY MANAGED

February 14, 2005

This Policy is effective immediately upon adoption and supersedes all previous externally managed passive domestic small capitalization equities policies.

I. PURPOSE

This document sets forth the investment policy ("the Policy") for the Externally Managed Passive Domestic Small Capitalization Equities Program ("the Program"). The design of this Policy ensures that investors, managers, consultants, or other participants selected by the California Public Employees' Retirement System ("the System") take prudent and careful action while managing the Program. Additionally, use of this Policy provides assurance that there is sufficient flexibility in controlling investment risks and returns associated with this segment of the United States equity market.

II. STRATEGIC OBJECTIVE

Capturing the returns of small capitalization stocks within the United States equity market at a low cost through passive management is the strategic objective of the Program.

The Program shall be managed to accomplish the following:

- **A.**Diversify the System's domestic equity investment program by allocating a portion of the portfolio to the stocks of smaller companies.
- **B.**Enhance, during a specific period, the total return of the domestic equity program.
- C.Hedge against active member (pre-retirement) liabilities.
- **D.**Consider solely the interests of the System's participants and their beneficiaries in accordance with California State Law.

III. RESPONSIBILITIES AND DELEGATIONS

- A.The System's Investment Committee ("the Investment Committee") is responsible for approving and amending the Policy. The Investment Committee delegates the responsibility for administering the passive domestic small capitalization portion of the System to the Investment Staff through the Delegation of Authority (Delegation Nos. 89-13 and 95-50).
- **B.**The **System's Investment Staff** ("the Staff") duties include, but are not limited to, the following:
 - 1.Developing and recommending the Policy to the Investment Committee.
 - 2.Developing and maintaining a procedures manual, subject to periodic reviews and updates, outlining Staff operational procedures used in implementing this Policy.
 - 3.Implementing and adhering to the Policy.
 - 4.Recommending action concerning outside money management firm(s) ("Managers") retained under contract to implement the Program. The Staff shall make recommendations in accordance with the Manager Monitoring Externally Managed Policy, regarding changes in the Manager's contractual guidelines, and any other aspect Staff considers pertinent.
 - 5.Reporting to the Investment Committee, as needed, about the performance of the Program. The Staff shall monitor the implementation of, and compliance with, the Policy. The Staff shall report concerns, problems, material changes, and all violations of Guidelines and Policies immediately and in writing to the Investment Committee. Reports made by the Staff to the Investment Committee shall include explanations of the violations and appropriate recommendations for corrective action.
- C.Each Manager is responsible for all aspects of portfolio management as set forth in each Manager's contract with the System and shall fulfill the following duties:

- 1. Communicate with the Staff as needed regarding investment strategy and investment results. The Manager is expected to monitor, analyze, and evaluate performance relative to the agreed-upon benchmark.
- 2. Cooperate fully with the System's Staff, <u>Custodian</u>, and General Pension Consultant on requests for information.
- D.The General Pension Consultant is responsible for monitoring and evaluating the Managers' performance relative to the benchmark and Policy. The General Pension Consultant shall report to the Investment Committee on a quarterly basis, in accordance with its contract.

IV. PERFORMANCE OBJECTIVE

The performance objective of the strategy is outperforming the System's target benchmark for domestic equities, the <u>custom Wilshire 2500</u>, during a market cycle. Additionally, the portfolio shall generate performance results through time consistent with its designated benchmark, as specified in the Investment Management Guidelines, with realized <u>return deviation</u> of no more than 200 basis points annually. During longer periods of time, <u>tracking error</u> may fall between 25 basis points and 100 basis points.

V. INVESTMENT APPROACH AND PARAMETERS

A.Approach

1.Given the large asset base that the System invests, The Program shall passively manage a portion of the small capitalization equity exposure. This structure reflects a compromise between the potential for value-added through active management and the practical limitations inherent in managing a very large pool of small capitalization assets within the <u>liquidity</u> limitations of the small capitalization market.

The passive portfolio shall be managed to achieve the following results:

a. Diversification. A passive approach assures that the System shall achieve its goal of broad exposure to the securities included in the benchmark.

- b. Certainty of Returns. Returns from passive management shall track the benchmark with a low level of residual volatility. Therefore, the passive portfolio has a low risk of significantly under performing its benchmark.
- c. Efficiency. Deploying larger amounts of money with a passive strategy is possible.
- d. Low Cost. Management fees and transaction costs are lower for passive management than for active management.

The Managers shall construct and maintain a portfolio that is consistent with, and closely resembles, the composition and risk characteristics of the benchmark index, in accordance with the Investment Management Guidelines.

- 2.Implementation of the program shall occur through the retention of an external manager(s). External manager selection shall occur in accordance with Section V.B of this Policy.
- 3.The System shall continuously review the viability of the investment structure, with a formal review occurring at least every five years.

B.External Manager Selection

- 1.The System shall retain managers that have recognized expertise in the analysis and selection of small capitalization domestic equity securities. The managers shall be registered or appropriately exempt from registration, with the Securities and Exchange Commission.
- 2. The System shall select the managers in accordance with the System's Contract and Procurement policy.

C.Investment Parameters

1.The Managers shall operate under a set of specific guidelines that outlines the investment philosophies and approaches, representative portfolio characteristics, permissible and restricted securities and procedures, and performance objectives representative of its strategic role within the System's investment program and the investment risk incurred.

- 2.The implementation of this program shall comply at all times with the System's investment policies, including, but not limited to the following parameters:
 - a. Statement of <u>Derivatives</u> Investment Policy for External Money Managers.

b.Proxy Voting Policies.

c.Manager Monitoring - Externally Managed Policy.

d.Manager-specific Investment Management Guidelines.

VI. BENCHMARK

The benchmark for the Passive Small Capitalization Domestic Equity Portfolio shall be the DFA Small Cap Benchmark created by Richards & Tierney. This index includes all stocks in the bottom 8% of all companies by market capitalization that trade on the NYSE, NASDAQ, and the American Stock Exchange excluding tobacco stocks as determined by Investor Responsibility Research Center (IRRC).

VII. GENERAL

Investors, managers, consultants, or other participants selected by the System shall make all calculations and computations on a market value basis, as recorded by the System's custodian.

VIII. GLOSSARY OF TERMS

Definitions for key words used in this policy are located in the Equity Glossary of Terms which is included in the System's Master Glossary of Terms.

Approved by the Policy Subcommittee: December 14, 2001
Adopted by the Investment Committee: February 19, 2002
Revised by the Policy Subcommittee: December 10, 2004
Adopted by the Investment Committee: February 14, 2005

Asset Class Glossary: Equities Policy: Passive Domestic Small Capitalization Equities - Externally Managed

CalPERS Custom Wilshire 2500 Index

The Wilshire 2500 Index, excluding Real Estate Investment Trusts (REITs) and tobacco stocks, and with dividends reinvested. The Wilshire 2500 comprises the top 2500 securities of the Dow Jones Wilshire 5000 Index, excluding REITs and tobacco stocks, based on market capitalization, and is reconstituted annually. The Dow Jones Wilshire 5000 is an index that measures the performance of all U.S.-headquartered equity securities with readily available price data.

Custodian

A bank or other financial institution that provides custody of stock certificates and other assets of an institutional investor.

Derivative

An instrument whose value is based on the performance of an underlying financial asset, index, or other investment. Classes of derivatives include futures contracts, options, currency forward contracts, swaps, and options on futures.

External Manager

An outside money management firm retained under contract by CalPERS.

Liquidity

The ability to quickly convert a particular investment into cash at a low transaction cost.

Market Capitalization

A stock's current market price multiplied by the current common shares outstanding.

Return Deviation

The difference between the total return of a portfolio and the total return of the benchmark index.

Tracking Error

The annualized standard deviation of the difference between the total return of the portfolio and the total return of the benchmark. The term tracking error is frequently used to describe return deviation, the total return of a portfolio, minus the total return of a benchmark index.